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### I INTRODUCTION

The United States of America ("United States"), on behalf of the National Oceanic and Atmospheric Administration ("NOAA") and the United States Department of the Interior; the State of Washington (the "State") through the Washington State Department of Ecology; the Puyallup Tribe of Indians; and the Muckleshoot Indian Tribe (collectively, "Plaintiffs"), have filed a complaint in this case against defendants AOL Express, Inc., Arkema Inc., Edward & Molly Barry, Buffelen Woodworking Co, CHS Inc, Charles P and Patricia Curran, Dunlap Towing Company, Estate of Norman Nordlund, Estate of Leslie P. Sussman, F.O.F., Inc., Hylebos Boat Haven, Hylebos Marina, Inc., Judy Johnson, Jones Chemicals, Inc., Joseph Simon & Sons/Rail & Locomotive Equipment Co., Louisiana-Pacific Corporation, Phyllis Nordlund, Nordlund Boat Company, Inc., Nordlund Properties, Inc., Noveon Kalama Chemical, Inc., Don and Alba Oline, Ronald Oline, Donald S. and Barbara L. Olson, Kay E. Olson, Olson & Curran Barnacle Stopping Salt Water Free Vertical Dry Dock Co. dba Ole & Charlie's Marinas, Portac, Inc., Rayonier Properties, LLC, Paula Rose, Sussman Rose Sussman, Alan Sussman, Sophie Sussman, USG Interiors, Inc., Wasser & Winters Co., Inc., West Waterway Associates, P.S., and Zidell Marine Corporation ("Defendants") pursuant to Section 107 of the Comprehensive Environmental Response, Compensation and Liability Act of 1980, as amended (CERCLA), 42 U.S.C. § 9607; the Model Toxics Control Act (MTCA), chapter 70.105D

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U.S Department of Justice NOAA GC - DOJ DARC 7600 Sand Point Way NE Seattle, WA 98115-0070 (206) 526-6616 RCW; Section 311 of the Clean Water Act (CWA), 33 U.S.C. § 1321; and Section 1002(b)(2)(A) of the Oil Pollution Act of 1990 (OPA), 33 U.S.C. § 2702(b)(2)(A). This Consent Decree (the "Decree") addresses the claims asserted in the Complaint against Defendants for Natural Resource Damages (as defined below) in the Commencement Bay Environment (as defined below).

#### II RECITALS

A. The United States Department of Commerce, acting through NOAA; the United States Department of the Interior; the Washington Department of Ecology on behalf of the State of Washington; the Puyallup Tribe of Indians, and the Muckleshoot Indian Tribe (collectively, "the Trustees" and, individually, a "Trustee"), under the authority of Section 107(f) of CERCLA, 42 U.S.C. § 9607(f), Section 1006(b) of OPA, 33 U.S.C. § 2706(b), and 40 C.F.R. Part 300, subpart G, serve as trustees for natural resources for the assessment and recovery of damages for injury to, destruction of, or loss of natural resources under their trusteeship.

B Investigations conducted by the United States Environmental Protection Agency ("EPA"), the Trustees, and others have detected hazardous substances in the sediments, soils and groundwater of the Commencement Bay Environment, including but not limited to arsenic, antimony, cadmium, chromium, copper, mercury, nickel, lead, zinc, bis(2-ethylhexyl)-phthalate, hexachlorobenzine, hexachlorobutadiene, polycyclic aromatic hydrocarbons (PAHs), and polychlorinated biphenyls (PCBs). Overall, the Trustees have documented the presence of over 30 hazardous substances in the marine sediments of Commencement Bay's Hylebos Waterway.

Environment in October 1991 by finding that hazardous substances had been released into the Commencement Bay Environment; that public trust natural resources had likely been injured by the releases; that data sufficient to pursue a natural resource damage assessment were available or could likely be obtained at a reasonable cost; and that, without further action, implemented and planned response actions would not adequately remedy the resource injuries. *See* Preassessment Screen of Natural Resource Damages in the Commencement Bay Environment Due to Activities Taking Place In and About the Commencement Bay/Nearshore Tideflats (CB/NT) Superfund Site (October 29,

1991). The Trustees notified representatives of known potentially responsible parties ("PRPs") of their intent to conduct a damage assessment. The Trustees subsequently entered into a Funding and Participation Agreement for Phase 1 of the Commencement Bay-Wide Natural Resource Damage Assessment, dated February 10, 1993, with several of the major PRPs. The Trustees published a report on the results of Phase 1 of the damage assessment process in June 1995. Those major PRPs did not participate in subsequent stages of the damage assessment, and the Trustees continued the process independently. The Trustees have now completed a series of studies during Phase 2 of the damage assessment, focusing on impacts of contaminants on marine sediments, benthic organisms, flatfish and salmonids. Results of those studies were published in a series of reports, consisting of Commencement Bay Natural Resource Trustees, 1996, Hylebos Waterway Data and Data Analysis Report; Collier, T.K., L.I. Johnson, M.S. Myers, C.M. Stehr, M.M. Krahn, and J.E. Stein, 1998, Fish injury in the Hylebos Waterway in Commencement Bay, Washington; Mary R. Arkoosh, Ed Casillas, Tracy K. Collier, Margaret M. Krahn and John E. Stein, 1998, Effects of Chemical Contaminants from the Hylebos Waterway on Disease Resistance of Juvenile Salmon; Ed Casillas, Bich-Thuy L Eberhart, Frank C. Sommers, Tracy K. Collier, Margaret M. Krahn and John E. Stein, 1998, Effects of Chemical Contaminants from the Hylebos Waterway on Growth of Juvenile Chinook Salmon; and Ed Casillas, Bich-Thuy L. Eberhart, Tracy K. Collier, Margaret M. Krahn and John E. Stein, 1998, Exposure of Juvenile Chinook Salmon to Chemical Contaminants Specific to the Hylebos Waterway Based on this research, the Plaintiffs and Defendants (collectively, the "Parties" and, individually, a "Party") agree that no further natural resource damage assessment is required to effectuate the purposes of this Consent Decree, with respect to Defendants.

D Plaintiffs have filed a complaint (the "Complaint") pursuant to Section 107 of CERCLA, 42 U.S.C. § 9607; MTCA, chapter 70.105D RCW; CWA, 33 U.S.C. §§ 1251 et seq.; and OPA, 33 U.S.C. §§ 2701 et seq., seeking recovery from Defendants of damages for injury to, destruction of, and loss of natural resources resulting from releases of hazardous substances into the Commencement Bay Environment, including the costs of assessing the damages.

E Plaintiffs allege in the Complaint that Defendants each own or in the past owned

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Buffelen Woodworking Co.  BUFFELEN  CHS, Inc.  CENEX AG  Edward and Molly Barry, Charles P. and Patricia Curran, Donald S. and Barbara Olson, Kay E. Olson, Olson & Curran Barnacle Stopping Salt Water Free Vertical Dry Dock Co. dba Ole & Charlie's Marinas and West Waterway Associates, P S  Dunlap Towing Company  Estate of Norman Nordlund, Hylebos Boat Haven, Phyllis Nordlund, Nordlund Boat Company, Inc. and Nordlund Properties, Inc.			
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21 Joseph Simon & Sons/ JOSEPH SIMON &	SONS		
22 Rail & Locomotive Equipment Co			
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24 Noveon Kalama Chemical, Inc SOUND REFINING	SOUND REFINING		
	DON OLINE AUTOFLUFF SITE HYLEBOS MARINA STONE INVESTMENTS		
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for transport for disposal or treatment, of hazardous substances owned or possessed by such person, by any other party or entity, or otherwise generated any hazardous substance disposed of or treated, at any facility or incineration vessel owned or operated by another party or entity and containing such hazardous substances; and/or (d) a person who accepts or accepted any hazardous substances for transport to disposal or treatment facilities, incineration vessels or sites selected by such person from which there is a release or a threatened release of a hazardous substance that causes the incurrence of response costs within the meaning of 42 U.S.C. § 9607 and RCW 70.105D.040.

- H. Defendants each deny all the allegations of the Complaint, and the allegations contained in Paragraphs E, F, G, K, M and O of this Section.
- I. Although the Trustees have initiated but not yet completed a natural resource damage assessment for the Commencement Bay Environment, the Trustees have developed and analyzed information sufficient to support a settlement that is fair, reasonable and in the public interest
- J. To facilitate resolving natural resource damage claims, the Trustees developed a proposed allocation of Hylebos Waterway Natural Resource Damages liability among Hylebos Waterway PRPs solely for settlement purposes. Relying upon the results of the damage assessment studies, remedial investigations, regulatory standards, and scientific literature, the Trustees first developed an estimate of the amount of injury to natural resources that had occurred as a result of releases of hazardous substances to the Hylebos Waterway. The Trustees quantified the effects of the injuries in terms of the losses of ecological services over affected areas of the waterway and over time, discounted to the current year. The Trustees used the term discounted ecological service acre-years (DSAYs) to describe both the scale of the injuries, and the amount of habitat restoration they are seeking to compensate for the injuries. For the Hylebos Waterway, the Trustees are seeking to recover from all PRPs funds, property and/or in-kind services needed to generate habitat restoration sufficient to compensate for the loss of 1526.77 DSAYs
- K. Plaintiffs assert that hazardous-substance releases to the Hylebos Waterway have become dispersed and commingled to the extent that the effects of one PRP's releases cannot be readily distinguished from another's Plaintiffs further assert that the circumstances of the Hylebos

Waterway contamination make all PRPs who contributed to the contamination jointly and severally liable for all injuries to natural resources that have resulted from the contamination. As a consequence, Plaintiffs assert the right to recover for the loss of all 1526.77 DSAYs from any Hylebos Waterway PRP. Without prejudice to their position, and solely for purposes of facilitating settlement with individual PRPs, the Trustees have developed a proposal for allocating liability for the 1526.77 DSAYs among the PRPs. Independent consultants hired by the Trustees reviewed existing information from the files of EPA, the Washington State Department of Ecology, and local public libraries to allocate liability among the various Hylebos Waterway facilities that contributed to the contamination.

- L. To ensure that all PRPs had an equal opportunity to be informed of and to offer their views on the Trustees' settlement proposal, in April 2002 the Trustees presented their report on the proposed allocation to the public for notice and comment. The Trustees took comments for 60 days, revised the report based upon the comments received, and made it available to PRPs in final form
- M After evaluating available information, the Trustees have determined, solely for purposes of this settlement and without any bearing on or applicability in any other context, that Defendants should be allocated liability for a total of 257 849 DSAY losses and \$1,793,888 46 in damage assessment costs as a consequence of Defendants' respective industrial and commercial processes and activities resulting in alleged hazardous substances releases in connection with the above-named facilities
- N In settlement of this action Defendants have agreed, in lieu of and as equivalent to monetary damages, to contract with Pierce County to secure permanently the right to use real property for the purpose of natural resource restoration, to construct thereon the habitat restoration project described in Appendix A ("Old Soldier's Home Setback Levee Project" or "Project"), attached hereto and by this reference incorporated herein and perform any additional activities described in Appendix A Defendants have also agreed to contribute funds to support project oversight by the Trustees, and to reimburse natural resource damage assessment costs incurred by the Trustees.

 O The Trustees have determined that the timely actions and expenditures to be undertaken by Defendants under this Consent Decree are appropriate and necessary to protect and restore the natural resources allegedly injured as a result of alleged actions or omissions of Defendants that are addressed herein, and that such timely actions and expenditures are adequate to redress Defendants' responsibility for the Natural Resource Damages that are the subject of this proceeding

- P. Defendants do not admit any liability to Plaintiffs arising out of the transactions or occurrences alleged in the Complaint and the matters alleged in this Consent Decree.
- Q Plaintiffs and Defendants agree, and this Court by entering this Decree finds, that this Decree has been negotiated by the Parties in good faith; that settlement of this matter will avoid prolonged and complicated litigation between the Parties; and that this Decree is fair, reasonable, and in the public interest

NOW, THEREFORE, it is hereby Ordered, Adjudged and Decreed:

# III JURISDICTION AND VENUE

This Court has jurisdiction over the subject matter of this action pursuant to 28 U.S.C. §§ 1331, 1345 and 1367, and 42 U.S.C. §§ 9607 and 9613(b) and 33 U.S.C. § 2717(b) The Court has personal jurisdiction over the Parties. Solely for the purposes of this Decree and the underlying Complaint, the Parties waive all objections and defenses that they may have to jurisdiction of the Court or to venue in this District. The Parties may not challenge the terms of this Decree or this Court's jurisdiction to enter and enforce this Decree.

#### IV. PARTIES BOUND

- 2. This Decree is binding upon the United States, the State, the Puyallup Tribe of Indians, the Muckleshoot Indian Tribe, each Defendant and their heirs, successors and assigns. Any change in ownership or corporate or other legal status, including but not limited to any transfer of assets or real or personal property, will in no way alter the status or responsibilities of the Parties under this Decree.
  - 3. Defendants shall provide a copy of this Consent Decree to Pierce County as the party

that will be performing the work required by this Consent Decree, to each contractor hired by Defendants to perform any of the work required by this Consent Decree, and to each person representing Defendants with respect to any such work, and shall condition all future contracts entered into by Defendants hereunder upon performance of the work in conformity with the terms of this Consent Decree. Defendants or their contractors shall provide written notice of the Consent Decree to all subcontractors hired by Defendants' contractors to perform any portion of the work Defendants shall be responsible for ensuring that all work performed by their contractors and subcontractors and by Pierce County, including that performed by its contractors and subcontractors, is performed in accordance with this Consent Decree

## V <u>DEFINITIONS</u>

- Unless otherwise expressly provided, terms used in this Decree that are defined in CERCLA or in regulations promulgated under CERCLA have the meanings assigned to them in CERCLA or in such regulations. Whenever the terms listed below are used in this Decree or in any attached appendix, the following definitions will apply:
- a. "CERCLA" means the Comprehensive Environmental Response Compensation and Liability Act of 1980, as amended, 42 U.S.C. § 9601, et seq.
- b "Commencement Bay Environment" means the waters of Commencement Bay, State of Washington -- including the shoreline, intertidal areas, tributaries, drainage areas, estuaries and bottom sediments -- lying south of a line drawn from Point Defiance to Dash Point. These waters include the Thea Foss Waterway, Wheeler-Osgood Waterway, Middle Waterway, St. Paul Waterway, Puyallup River from the mouth south to the present City limits, Milwaukee Waterway, Sitcum Waterway, Blair Waterway, and Hylebos Waterway. This area includes but is not limited to the Commencement Bay Nearshore/Tideflats Superfund Site, as identified or amended by the EPA, including the B&L Landfill, and areas affected by releases of hazardous substances within the Commencement Bay Nearshore/Tideflats Superfund Site.
- c "Commencement Bay Restoration Account" means the Commencement Bay
  Natural Resource Restoration Account authorized by the Order Directing the Deposit of Natural

Resource Damages into the Registry of the Court in United States v. Port of Tacoma, No. C93-5462B (W.D. Wash Oct. 8, 1993) (attached as Appendix B).

- d "Consent Decree" or "Decree" means this Consent Decree and all attached appendices. In the event of a conflict between this Consent Decree and any Appendix, the Consent Decree will control.
- e "Day" means a calendar day. In computing any period of time under this Consent Decree, where the last day falls on a Saturday, Sunday, or federal holiday, the period of time will run until the close of business of the next working day.
- f "DSAYs" means discounted ecological service acre-years, the metric established by the Trustees to determine the scale of Natural Resource Damages liability associated with the Hylebos Waterway and the natural resource restoration efforts needed to compensate for injury to, destruction or loss of natural resources giving rise to liability
- g "Defendant" means each one of, and "Defendants" means all of, AOL Express, Inc., Arkema Inc., Edward and Molly Barry, Buffelen Woodworking Co., CHS Inc., Charles P. and Patricia Curran, Dunlap Towing Company, Estate of Norman Nordlund, Estate of Leslie P. Sussman, F.O.F., Inc., Hylebos Boat Haven, Hylebos Marina, Inc., Judy Johnson, Jones Chemicals, Inc., Joseph Simon & Sons/Rail & Locomotive Equipment Co., Louisiana-Pacific Corporation, Phyllis Nordlund, Nordlund Boat Company, Inc., Nordlund Properties, Inc., Noveon Kalama Chemical, Inc. (and its predecessor Kalama Chemical, Inc.), Don and Alba Oline, Ronald Oline, Donald S. and Barbara L. Olson, Kay E. Olson, Olson & Curran Barnacle Stopping Salt Water Free Vertical Dry Dock Co. dba Ole & Charlie's Marinas, Portac, Inc., Rayonier Properties, LLC, Paula Rose, Sussman Rose Sussman, Alan Sussman, Sophie Sussman, USG Interiors, Inc., Wasser & Winters Co., Inc., West Waterway Associates, P.S., and Zidell Marine Corporation.
  - h. "MTCA" means the Model Toxics Control Act, Chapter 70.105D RCW.
- I. "Natural Resources" means that definition as provided in 42 U S.C. § 9601(16)
  - j. "Natural Resource Damages" means damages, including costs of damage

assessment, recoverable under Section 107 of CERCLA, 42 U.S.C. § 9607; Chapter 70.105D RCW
Section 311 of the Clean Water Act (CWA), 33 U.S.C. § 1321; and Section 1002(b)(2)(A) of the Oi
Pollution Act of 1990 (OPA), 33 U S.C. § 2702(b)(2)(A), for injury to, destruction of, or loss of
natural resources resulting from releases of hazardous substances or discharges of oil to the
Commencement Bay Environment at or from sites along, adjacent to or draining to the Hylebo
Waterway

- k. "Parties" mean the United States, the State of Washington, the Puyallup Tribe of Indians, the Muckleshoot Indian Tribe and Defendants.
- 1. "Plaintiffs" means the United States, the State, the Puyallup Tribe of Indians, and the Muckleshoot Indian Tribe.
- m. "Project" means the Old Soldier's Home Setback Levee Project described in Appendix A.
- n "Project Site" means the approximately 92-acre site composed of all or a portion of Pierce County tax parcels 051932-3-041, 051931-4-031, 051931-4-029, 051932-3-020, 051932-3-010, 051932-3-025, 051805-2-000 and 051805-2-001 near Orting, Washington, as indicated in Appendix A, that is owned by Pierce County and on which the Project is to be developed according to the terms of this Consent Decree
- o. "Trustees" mean the United States Department of Commerce, acting through NOAA; the Department of the Interior; the Washington State Department of Ecology, on behalf of the State of Washington; the Puyallup Tribe of Indians; and the Muckleshoot Indian Tribe

# VI. GENERAL PROVISIONS

- 5 The Complaint states claims upon which relief may be granted.
- Nothing in this Consent Decree shall be construed as an admission of liability by any Defendant for any claims or allegations made in the Complaint or in this Consent Decree.
- 7. Except where otherwise expressly provided, each Defendant shall be jointly and severally responsible for performing the obligations undertaken by Defendants under this Consent Decree Plaintiffs may take such actions as provided below to enforce the terms of this Consent

Decree against any one or more of Defendants as Plaintiffs may choose

- 8. This Consent Decree shall not be used as evidence against any Party in any action or proceeding other than an action or proceeding to enforce the terms of this Consent Decree
- 9 All activities undertaken by Defendants pursuant to this Consent Decree shall be performed in accordance with the requirements of all applicable laws and permits
- Defendants shall ensure that all work performed under this Consent Decree shall be conducted pursuant to the design and schedule approved by the Trustees in Appendix A attached hereto and shall be subject to review by the Trustees. If the Trustees determine that Defendants or Pierce County are not complying with the design and schedule set forth in Appendix A, the Trustees shall provide prompt written notice to Defendants specifying the basis for their determination of noncompliance. Defendants may correct the noncompliance or invoke the dispute resolution procedures set forth in Section XV below. Subject to the right of Defendants to invoke the dispute resolution provisions, the Trustees may require Defendants to take actions, to alter, suspend or cease ongoing activities, and to alter, postpone or refrain from taking proposed actions, as the Trustees reasonably deem necessary to ensure compliance with the terms of this Consent Decree and any plans or proposals adopted hereunder.
- This Consent Decree is not, and shall not be construed to be, a permit issued pursuant to any law.
- Where any portion of the activities undertaken pursuant to this Consent Decree requires a federal, state or local permit or approval, Defendants or Pierce County shall submit timely and complete applications and take all other actions necessary to obtain all such permits or approvals. Defendants or Pierce County shall use best efforts to obtain any necessary permits.
- The Plaintiffs do not, by their consent to the entry of this Consent Decree, warrant or aver in any manner that Defendants' compliance with this Consent Decree will result in compliance with CERCLA or any other law. Compliance with this Consent Decree does not diminish or affect Defendants' responsibility to comply with any applicable federal, state or local law or regulation. The Parties agree that Defendants are responsible for achieving and maintaining